

Implementation research: New evidence and future directions

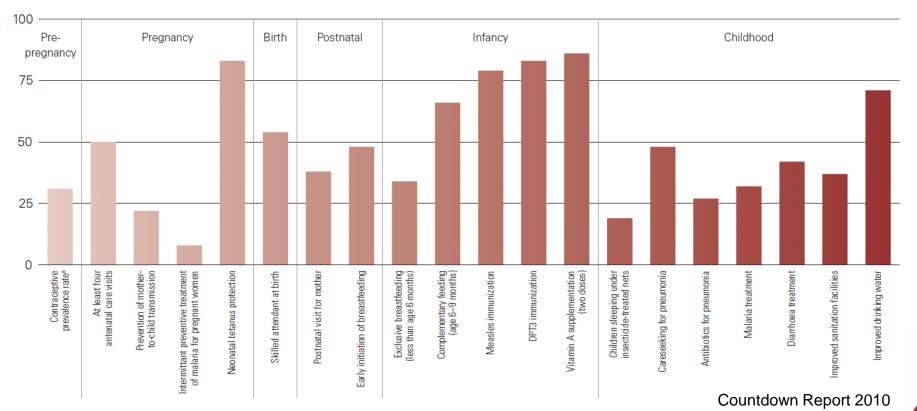
Anuraj Shankar Harvard School of Public Health Boston, MA



Countdown Report shows gaps in coverage:

"We may know what to do but not always how to do it at scale"

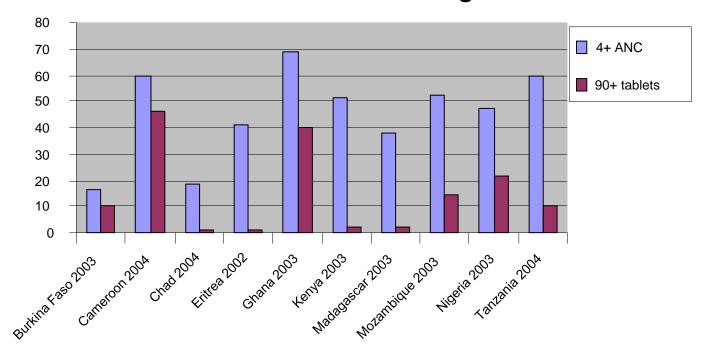
Median national coverage of interventions across the continuum of care for 20 Countdown interventions and approaches in Countdown countries, most recent year since 2000 (%)





Access and coverage paradox

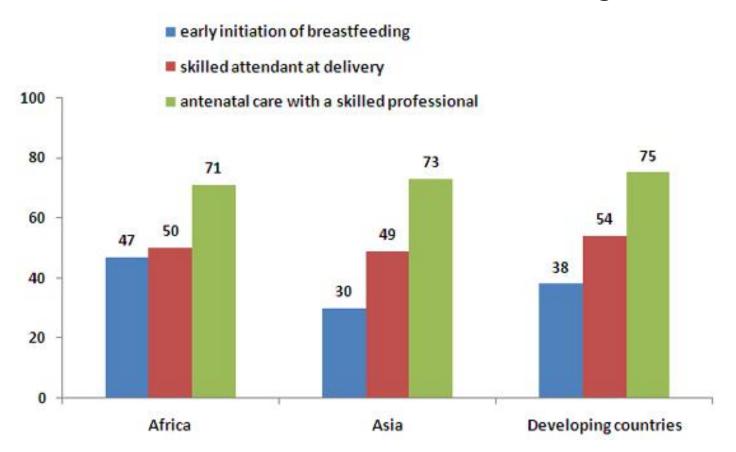
Antenatal Care coverage does not match Iron and Folic Acid coverage



Country Level Demographic and Health Survey Data, compiled by WHO/MPS



Access to skilled care does not match early initiation of breastfeeding





Position and practice paradox

Table 4. Mean Phase II competency scores (%) by provider cadre and topic^a

Topic	Doctors (n)	Medical students (<i>n</i>)	Professional nurses ^b (<i>n</i>)	Auxiliary nurses (<i>n</i>)	Total (<i>n</i>)
Knowledge test					
Infection prevention	21.4% (506)	12.2% (148)	16.2% (339)	9.6% (365)	** 15.9% (1358)
Uncomplicated labour and delivery	73.1% (357)	71.7% (117)	52.6% (256)	47.5% (307)	** 60.3% (1037)
Immediate newborn care	65.3% (347)	60.8% (120)	44.8% (243)	39.0% (313)	** 51.9% (1023)
Haemorrhage during pregnancy	88.4% (357)	86.8% (117)	75.9% (256)	70.3% (307)	** 79.8% (1037)
Postpartum haemorrhage	81.1% (357)	75.9% (117)	60.4% (256)	57.8% (307)	** 68.5% (1037)
Pregnancy-induced hypertension	60.5% (357)	57.2% (117)	45.5% (256)	43.0% (307)	** 51.2% (1037)
Sepsis	76.3% (357)	73.4% (117)	61.5% (256)	53.0% (307)	** 65.4% (1037)
Active management of third stage labour	84.1% (357)	82.6% (117)	67.8% (256)	63.4% (307)	** 73.8% (1037)
Total knowledge score	71.5% (506)	67.5% (148)	56.7% (339)	51.4% (365)	62.0% (1358)
Partograph test					
Written questions only	67.0% (343)	65.8% (116)	41.9% (118)	32.9% (89)	** 57.8% (666)
Graphing only	67.3% (343)	69.1% (116)	19.3% (118)	9.9% (89)	** 51.5% (666)
Total partograph test score	67.1% (343)	66.6% (116)	36.3% (118)	27.1% (89)	56.2% (666)
Skills evaluation					
Active management of third stage labour	52.5% (170)	48.7% (41)	40.9% (93)	36.4% (81)	** 45.9% (385)
Manual extraction of the placenta	53.1% (170)	45.0% (41)	-	-	** 51.5% (211)
Bimanual uterine compression	48.4% (170)	37.2% (41)	-	_	** 46.2% (211)
Immediate newborn care	76.4% (159)	76.8% (40)	67.4% (86)	63.6% (84)	** 71.5% (369)
Neonatal resuscitation with ambu bag	61.6% (159)	57.7% (40)	50.1% (86)	45.0% (84)	** 54.7% (369)

^a Statistical significance for the difference in scores between provider cadres determined by ANOVA: * P < 0.05; ** P < 0.001.

^b As in Table 2, five nurse-midwives who participated in Phase II were included in the category "professional nurses".



Understanding and addressing the paradox

- The "missing middle": information on the intervening steps in the results chain involving activities, outputs and services provided, and their outcomes*
- Need detailed evidence linking implementation processes to actual health outcomes in the field
- This "missing middle" is an Achilles heel underlying management decisions and processes that affect program implementation

*Booth D and Lucas H 2001 *Desk Study of Good Practice in the Development of PRSP Indicators and Monitoring Systems: Initial Review of PRSP Documentation*. London: Overseas Development Institute.



What is implementation research?

- Research on the barriers and facilitators to implementing policies, programs, or practice
- Research to improve the implementation of policies, programs, and practice

 Research to see if what was intended-to-bedone was done-as-intended



Characteristics of implementation research

- Operational and action oriented
- Focused on the "how" not the "what"
- Examples
 - Effect of death audits on quality of care
 - Effect of financial allocations on health system impact
 - Effect of staff training or supervision on performance
 - Effect of community participation on health outcomes

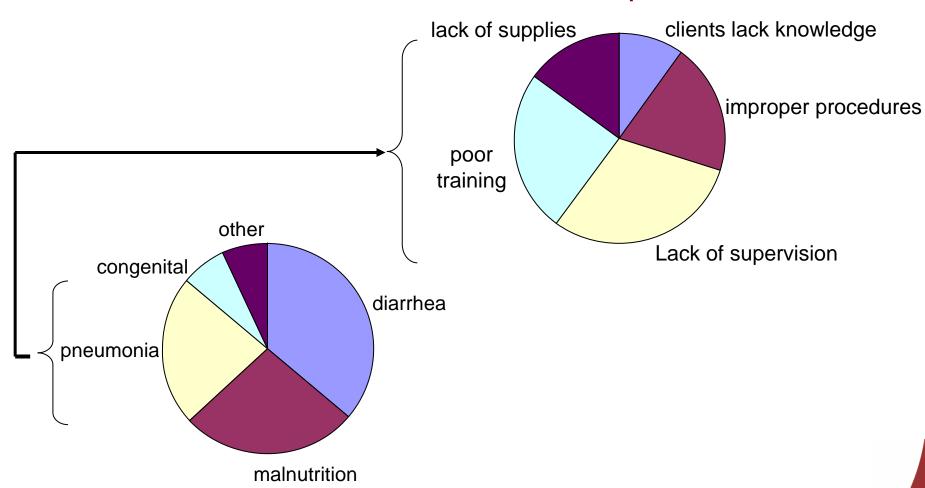


Why is it needed?

- Many evidence-based interventions fail to produce results when implemented as programs because effective delivery methods are untested, unsuitable, or incomplete.
 - How to best recruit and train staff?
 - What are the most effective supervisory methods?
 - How to most effectively engage communities?



If a death is preventablethen the cause of death is operational





Implementation research

- Where are we now?
 - Public health scientists have not viewed implementation as a dynamic process needing adaptation to different settings and scale
 - Planners often assume research can be translated into a "one-size-fits-all" program without systematic local adaptation
 - There are some examples of success



How to effectively mobilize communities?

-Women's groups

Care groups

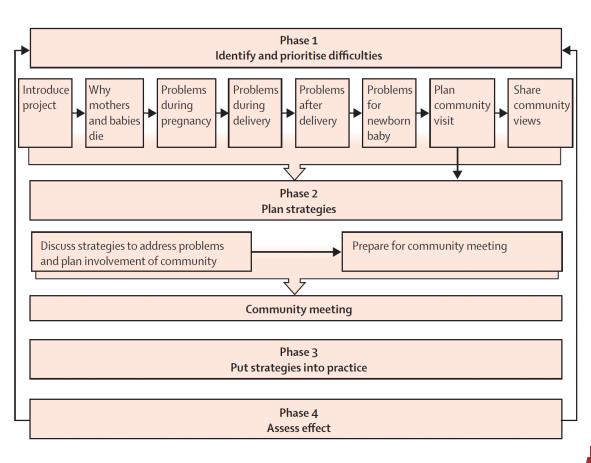
Community Health Workers



Impact of women's groups

Women's groups

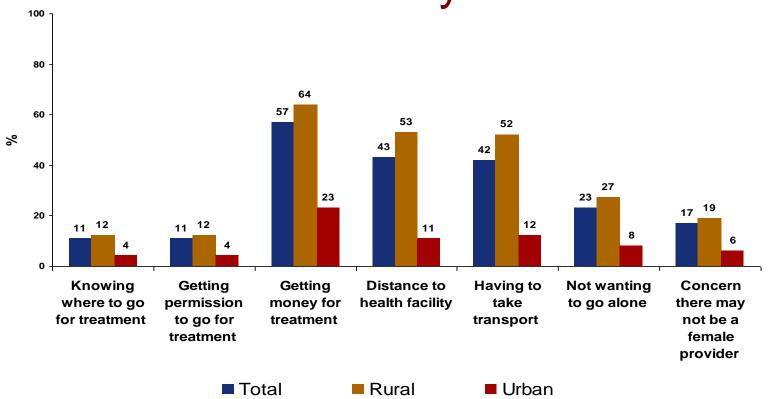
- India (Tripathy P et al. Lancet 2010; 375: 1182)
 - NMR odds ratio 0.68 (95% CI 0.59–0.78)
- Bangladesh (Azad K et al. Lancet 2010; 375:1193)
 - NMR risk ratio 0.93 (95% CI 0.80–1.09)
- Nepal (Manandhar et al. Lancet 2004; 364: 970)
 - NMR odds ratio 0.70
 (95% CI 0.53–0.94)



Intervention carried out as a cluster randomized trial



Urgent need to overcome barriers to health facility access





How can financial incentives be effectively used?

- Systematic review: Conditional cash transfer programs are effective in increasing the use of preventive services and sometimes improving health status. (Lagarde M et al. JAMA. 2007;298:1900)
- Research is needed to clarify the cost effectiveness of conditional cash transfer programs and understand which components play a critical role
- The success and desirability of such programs in lowincome settings needs investigation

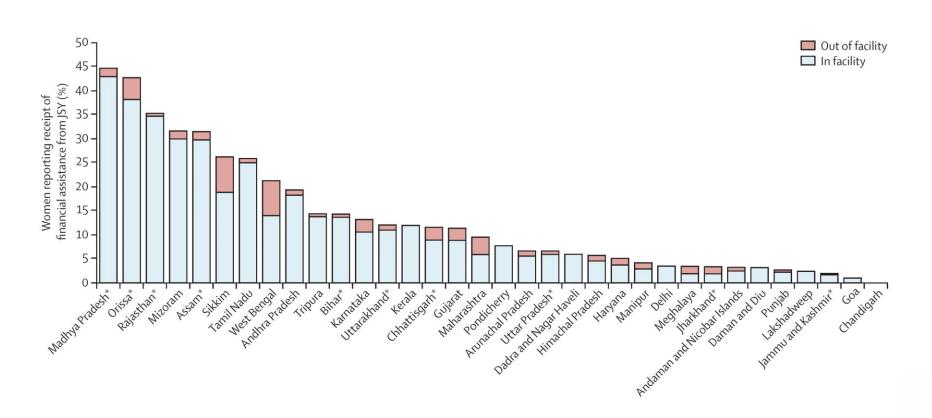


Janani Suraksha Yojana (JSY) Safe Motherhood Program in India

- Conditional cash transfer program to increase births in health facilities (Lim SS et al. Lancet 2010; 375: 2009)
 - Eligible women receive ~US\$ 13-31 after delivery in a gov't or accredited private facility (US\$ 11 for home delivery)
 - Accredited social health activists (ASHA) implement the program at the community level and receive US\$ 4-14 per assisted delivery
- Perinatal deaths reduced 3-7 (95% CI 2-2–5-2) per 1000 pregnancies
- Neonatal deaths reduced by 2-3 (95% CI 0-9–3-7) per 1000 livebirths
- Increase of 36-6% (35-6 to 37-7) in skilled birth attendance



Proportion of women receiving JSY assistance in the past year was variable





How to improve facility based care and impact?

- Audit and feedback (Pattinson R et al. IJGO 2009 107:S113)
- Use of checklists (Haynes AB et al. NEJM 2009 360:491)
- Quality assurance on multiple levels (ongoing)
 - QUARITE: cluster-randomized trial to evaluate Advances in Labour and Risk Management (ALARM) International Program.
 - Training of facility staff in evidence-based practice
 - Evidence based practice for maternity care
 - Health personnel performance
 - Educational outreach visits
 - Implementation of facility-based maternal death reviews
- Maternity waiting homes?
- Clean birth kits?



Perinatal death audits

Identify and review perinatal deaths and discern causes and implement solutions

Reviewed by Pattinson R et al. IJGO 2009 107:S113

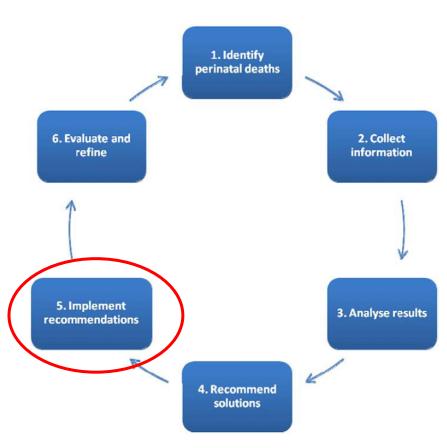
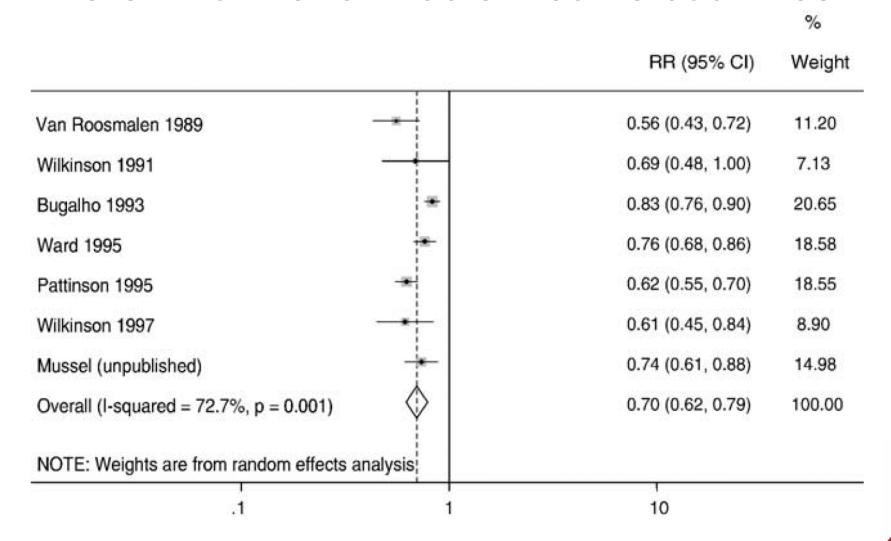


Fig. 1. Six-step cycle for perinatal mortality audit.



Effect of perinatal audit on perinatal mortality rate in low- and middle-income countries.





How to enhance human resource practices so that health is improved?

- No systematic evidence of most efficacious strategies for recruitment, training, retention, supervision for routine programs in low and middle income countries (Chopra et al. Lancet 2008 371:668)
- Urgent need to assess:
 - Supervision and feedback
 - Impact of enhanced training or in service trainings
 - Task shifting
 - Work environment: salary and other factors

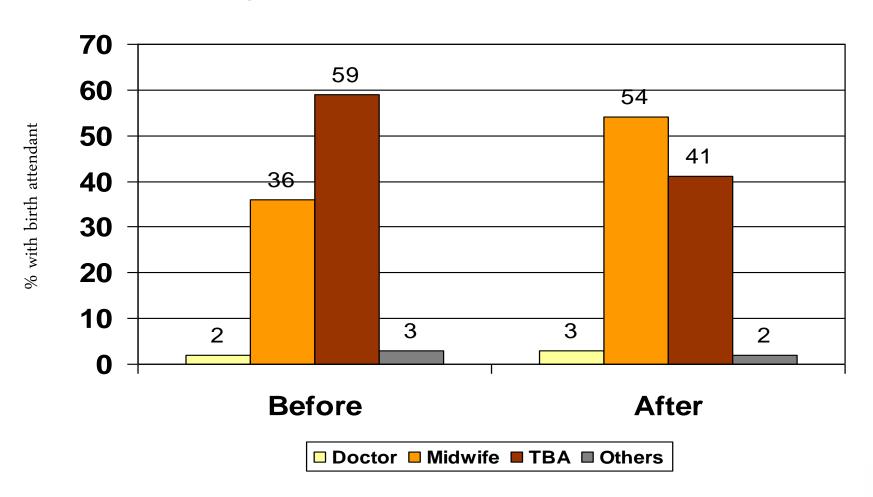


Supervision of community health workers in Indonesia

- CHWs based in community and asked to promote ANC, nutrition and skilled attendance at delivery
- Monthly staff performance scores:
 - Head: Knowledge of job task
 - Hand: Task errors and on time & error in reporting
 - Heart: Feedback from clients and supervisor
- Supervisors work as coaches in non-punitive system to help staff improve CHW performance

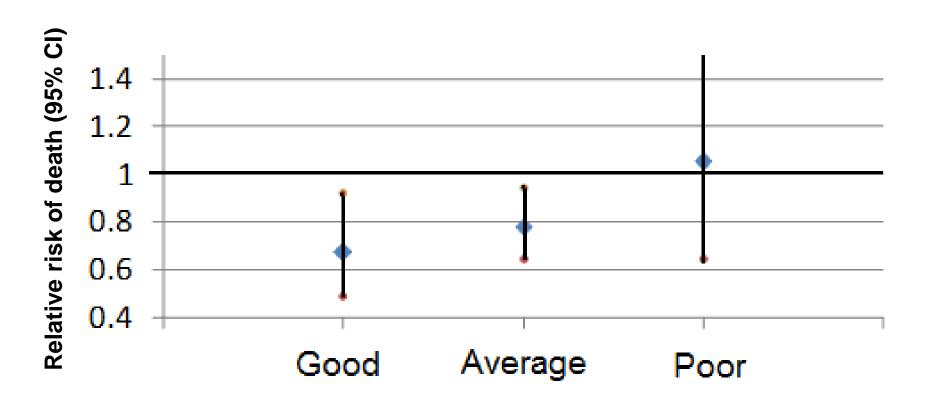


Change in delivery by skilled attendant





Performance of community facilitator and impact of intervention on infant death





Summary for implementation research

- Urgent need to invest in implementation research to identify effective strategies for delivering proven interventions at scale and quantify their impact
- Utilize rigorous methods to assess what enables programs to work best at scale:
 - Conventional randomized controlled trials
 - Other approaches:
 - Cluster randomized step wedge design
 - Large scale ongoing program impact assessment
- Establish reliable routine monitoring and use of data into programs
- Determine paths to success based on local health system and context:
 - human resource practices
 - Quality of care and implementation
 - Sustainability for both impact and financial perspectives